

Director of Law and Assurance	Ref No: OKD19 (18/19)
December 2018	Key Decision: Yes
DHSC Winter Pressures Funding	Part I
Report by Head of Service Public Health and Director of Public Health	Electoral Division(s): All
<p>Summary</p> <p>On 2nd October 2018, the Secretary of State for Health and Social Care announced £240 million funding for local authorities to spend on tackling winter pressures in the NHS.</p> <p>Subsequent to that, it was confirmed, via a letter dated 17th October 2018, that the County Council's share would be £3.3 million. Whilst this allowed planning to begin, publication of the supporting grant determination did not occur until 26th November 2018. This imposes a condition stipulating that these resources "may be used only for the purposes of supporting the local health and social care system to manage demand pressures on the NHS between November 2018 and March 2019".</p> <p>The delay in receipt of the grant determination means that the County Council would have been spending at risk by entering any contracts prior to then. Consequently the decision is urgent due to the challenging time constraint in which to spend the grant funding.</p>	
<p>West Sussex Plan: Policy Impact and Context</p> <p>The proposal supports the independence for later life priority in the West Sussex Plan, specifically the outcome around older people being healthy and well and associated indicator relating to emergency hip fracture admissions. Falls and fractures are a major health issue faced by older people in West Sussex. Their human cost includes distress, pain, injury, loss of confidence, loss of independence and mortality. Falls health services are experiencing significant increases in demand and falls are one of the main precipitating factors for admission to care and nursing homes, thus adding to pressures on the adult social care budget. In West Sussex there were 4,495 emergency hospital admissions for falls related injuries in 2016/17. Hip fractures are a common and serious injury resulting from a fall and significantly reduce independence and increase the risk of mortality. There were 1,240 admissions for hip fractures in West Sussex in 2016/17 with an estimated cost of over £20m.</p>	
<p>Financial Impact</p> <p>An amount of £1m has been allocated for a falls prevention programme in the County Council's spending plan for the Winter Pressures Grant. The cost of the contract which is subject of this report will be fully funded within that sum.</p>	

Recommendations

That the Director of Law and Assurance:

- 1) Approves the allocation of £787,411 of the Winter Pressures Grant to be applied to a contract for services from Sussex Community Foundation Trust to deliver a programme of falls prevention work in 2018/19 provided standing orders on contracts are met.
- 2) Authorises the Director of Public Health to oversee the delivery of the programme and approve the release of funds on the basis of agreed activity and performance in accordance with the settled services contract.

Proposal

1. Background and Context

The Secretary of State for Health and Social Care announced £240m additional adult social care funding to tackle winter pressures on the NHS.

It has since been confirmed that £3.3million additional winter pressures funding will be allocated to WSCC and this must be spent “for the purposes of supporting the local health and social care system to manage demand pressures on the NHS between November 2018 and March 2019”. Confirmation of that condition was not received until the grant determination was published on 26th November 2018.

£1m of the County Council’s allocation has been earmarked for a falls prevention programme. In order to deliver this, a contract needs to be let with a suitable provider.

2. Proposal Details

- 2.1 The delivery of a programme of falls prevention work by Sussex Community Foundation Trust addressing identified priority areas including demand reduction for specialist services through early assessment, effective triage, increasing specialist capacity including around medicines management, the delivery of evidence based falls prevention interventions including home hazard assessment and modification.
- 2.2 In order to deliver this programme, WSCC Public Health has engaged with key system partners working in priority areas including Sussex Community Foundation Trust, South East Coast Ambulance Service, Coastal West Sussex CCG and Horsham and Mid Sussex / Crawley CCG, WSCC Fire and Rescue Service and Independent Living Service, District and Borough Wellbeing Hubs. SCFT have submitted an expression of interest outlining a programme of work to address identified priorities.
- 2.3 The Chairman of the Health and Adult Social Care Committee, Mr Bryan Turner, has agreed that this decision cannot reasonably be deferred and may be taken urgently because of the challenging time constraint in which to spend the grant funding. (Standing Order 5.23 (b), Part 4, Section 5, of the County Council’s constitution). Urgent decisions cannot be called-in.

- 2.4 The Cabinet Member for Adults and Health, Mrs Jupp, has agreed that the Director of Law and Assurance may take this urgent decision.

Factors taken into account

3. Consultation

The Winter Pressures Grant carries predefined constraints for use and delivery dates set out by the DHSC.

Internal and external consultation has been carried out with system partners to scope a programme that addresses priority areas and complies with the requirements of the grant (see para 2.2).

4. Financial (revenue and capital) and Resource Implications

Sussex Community Foundation Trust have tendered a price of £787,411, which will fund the following:

Pay 31.50 wte - £728,699 Non Pay- £58,712 Total - £787,411

Falls Champion for each of CoP/LCN teams*	Band 6 clinician (Nurse/AHP)	14.00
Falls Team waiting list reduction	Band 6 Therapist	7.00
Falls Team waiting list reduction	Band 3 Therapy Technicians	4.00
Falls Team waiting list reduction	Band 3 Admin Support	3.00
One Call Team* (triage)	Band 4 Co-ordinators	2.00
Pharmacy	Band 8a Pharmacist	1.00
Implementation of Single Point of Access triage service	Band 8a Project Manager	0.50

The cost of this will be met in full from the allocation of £1m in the Winter Pressures Grant spending plan for falls prevention

	Current Year 2018/19 £m	Year 2 2019/20 £m	Year 3 2020/21 £m	Year 4 2021/22 £m
Revenue Budget	1.000	N/A	N/A	N/A
Cost of proposal	0.787			
Remaining budget	0.213			

4.1 The effect of the proposal

This additional grant fund received late in the 2018/19 financial year will enable Sussex Community Foundation Trust to deliver a programme of work that will reduce demand on services and improve health outcomes for older people in West Sussex.

Evidence based assessment interventions such as multifactorial assessments and home hazard assessments have been shown to reduce the rate of all falls by around 20-25% and effective triage and referral will reduce unnecessary hospital admissions with the programme having an aim of reducing admissions by 5% during this period. This proposal will significantly increase the capacity of the system to assess and provide appropriate interventions where necessary, including the reduction of lengthy waiting times for high risk patients who would be at risk of further deterioration while they wait. Additional assessments delivered by the programme are estimated to be in the range of 2,700-5,500.

Programme activity will be monitored by an oversight group with membership from WSCC public health, CWS CCG and H+MS / Crawley CCG with SCFT providing regular reports on an agreed set of KPIs and monies being released on the basis of meeting agreed levels of activity.

6. Legal Implications

- 6.1 It will be necessary for a proposal to be made and approval sought to authorise the letting of a contract to deliver the services described in this report. The form of contract will also need to be in compliance with Standing Orders on contracts and Procurement.

6. Risk Assessment Implications and Mitigations

- 6.1 Risk management will be carried out in line with corporate policy and procedures.
- 6.2 The main risk will be the ability to obtain sufficient numbers of suitably trained staff. These would be sourced by SCFT through temporary staffing agencies, internal bank and existing staff in other roles.
- 6.3 Payment to SCFT will be on the basis of activity delivered and not as a block contract. Consequently if volumes are at a lower level than expected the County Council will only incur a partial cost.

7. Equality and Human Rights Assessment

A specific Equalities Assessment has not been undertaken for this proposal. The programme will be fully assessed against the requirements of the Equalities Act.

8. Social Value and Sustainability Assessment

The programme delivery will improve the health, wellbeing and independence of older people in West Sussex and improve services. Learning / innovation

from the project will be valuable in informing strategic falls prevention work going forward including Surrey and East Sussex STP Falls workstream.

9. Crime and Disorder Reduction Assessment

There are no identified human rights implications.

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Appendices

Sussex Community Foundation Trust WSCC

Background papers

[Adult social care winter pressures grant allocations](#)